

Message Text

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TO AMEMBASSY PRETORIA

AMEMBASSY SEOUL

AMEMBASSY TOKYO

USMISSION USUN NEW YORK

AMCONSUL CAPE TOWN

C O N F I D E N T I A L STATE 124948

CAPETOWN FOR EMBASSY

E.O. 11652:GDS

TAGS: PFOR, UN, KS, KN, SF

SUBJECT: MEETING WITH JAPANESE ON UN MATTERS

REF: A) USUN 1708 (NOTAL); B) USUN 1716 (NOTAL)

1. DIRECTOR KOBAYASHI OF UN AFFAIRS, JAPANESE FOREIGN
MINISTRY, CALLED ON IO DEPUTY ASSISTANT SECRETARY BLAKE
MAY 27. HE ALSO MET WITH EA DEPUTY ASSISTANT SECRETARY
ZURHELLEN BUT DID NOT GO BEYOND REMARKS REPORTED BELOW IN
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DISCUSSING KOREAN ITEM.

2. KOREA. REPLYING TO QUESTION BY KOBAYASHI, BLAKE SAID
USG IS ABOUT TO BEGIN DISCUSSIONS WITH ROKG ON BEST MEANS
TO GIVE EFFECT TO UNGA RES 3333 ON KOREA, I.E. EVENTUAL
TERMINATION OF UN COMMAND IN CONJUNCTION WITH ALTERNATIVE
ARRANGEMENTS TO PRESERVE ARMISTICE AGREEMENT. WE ALSO WISH
TO GET ROKG IDEAS ON RELATED TACTICAL MATTERS AND,
IMMEDIATELY FOLLOWING THESE TALKS, WILL BEGIN CONSULT-
ATIONS WITH GOJ AND OTHER KEY ALLIES ON KOREAN ISSUE.
WE ARE ANXIOUS TO MOVE AHEAD AND DEVELOP COORDINATED
APPROACH WELL BEFORE AUGUST NONALIGNED CONFERENCE IN LIMA,
WHICH MAY WELL FRAME A STATEMENT ON KOREA.

3. KOBAYASHI ASKED WHETHER WE ARE CONSIDERING A SECURITY
COUNCIL MEETING ON KOREA, AND NOTED STRONG PRC OPPOSITION
THERETO. BLAKE SAID WE HAVE SERIOUS RESERVATIONS ABOUT
SUCH A MEETING, GIVEN UNCERTAINTY ABOUT ITS OUTCOME AND
RESULTANT IMPACT ON UNGA CONSIDERATION OF ISSUE. WE ARE,
HOWEVER, CONSIDERING WAYS TO MAKE SECURITY COUNCIL AWARE
OF OUR EFFORTS TO GIVE EFFECT TO UNGA RES 3333.

4. KOBAYASHI ASKED IF ANY CHANGE IS CONTEMPLATED REGARDING
US TROOPS IN SOUTH KOREA. BLAKE SAID NO, UNLESS ROKG
ITSELF REQUESTS SUCH A CHANGE. PRESIDENT FORD HAD
RECENTLY EXPRESSED USG RESOLVE TO MAINTAIN ITS COMMITMENTS
TO ROK. KOBAYASHI ASKED WHETHER THE US IS OPPOSED TO A
UNGA CONSENSUS OUTCOME ON KOREA THIS FALL. BLAKE SAID
THIS WOULD DEPEND ON ELEMENTS OF ANY SUGGESTED CONSENSUS
WHICH, IN ANY EVENT, WOULD HAVE TO PROVIDE ALTERNATIVE
ARRANGEMENTS FOR MAINTENANCE OF ARMISTICE AGREEMENT IF
UNC TERMINATION WERE RECOMMENDED. TO DATE WE SEE NO RPT
NO DISPOSITION BY OTHER SIDE FOR SUCH A CONSENSUS.

5. NAMIBIA. KOBAYASHI NOTED FORTHCOMING SECURITY COUNCIL
MEETING ON NAMIBIA AND WONDERED ABOUT LIKELY OUTCOME.
BLAKE SAID MUCH DEPENDED ON SOUTH AFRICAN REPLY TO UNSYG
WALDHEIM COPY OF WHICH USG DID NOT RPT NOT YET HAVE.
KOBAYASHI SAID THAT, IF REPLY FORTHCOMING, IT COULD HAVE
GREAT POTENTIAL FOR AVOIDING A COUNCIL CONFRONTATION AND
AFRICAN MOVES TO HAVE CHAPTER VII SANCTIONS IMPOSED.
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KOBAYASHI MENTIONED RECENT COUNCIL FOR NAMIBIA DECREE ON
NATURAL RESOURCES. HE SAID GOJ CONCERNED ABOUT ITS
IMPLICATIONS BUT WOULD NOT RPT NOT REGARD IT AS BINDING
UNLESS SECURITY COUNCIL ENDORSEMENT OF IT FOLLOWS IN SOME
FASHION.

6. BLAKE REPLIED THAT NAMIBIA SITUATION IS EVOLVING IN
WHAT APPEARS TO BE POSITIVE DIRECTION, BUT IT IS TOO EARLY

FOR FIRM CONCLUSIONS. SAG SEEMS TO FAVOR DIRECT DIALOGUE WITH AFRICAN COUNTRIES MOST DIRECTLY CONCERNED, RATHER THAN IN UN FORUM. ON OTHER HAND, IT IS DIFFICULT FOR INDIVIDUAL AFRICAN COUNTRIES TO APPEAR OTHER THAN TOUGH ON NAMIBIAN ISSUE. WE MUST SEE HOW SITUATION DEVELOPS, AND ARE INCLINED TO LEAVE TACTICAL INITIATIVE TO AFRICANS. USG, HOWEVER, DOES NOT RPT NOT REGARD NAMIBIAN SITUATION AS THREAT TO INTERNATIONAL PEACE AND SECURITY, AND AFRICANS ARE AWARE OF OUR POSITION ON CHAPTER VII SANCTIONS. THEY ALSO KNOW WE WISH TO MOVE SOUTH AFRICA TOWARD SELF-DETERMINATION FOR NAMIBIA ACCORDING TO WISHES OF ITS INHABITANTS. HOW AND WHEN THIS OCCURS REMAINS THE

MAJOR QUESTION.

7. CHARTER REVIEW. KOBAYASHI SAID THE AD HOC COMMITTEE'S FIRST MEETING IN JULY WILL BE PURELY ORGANIZATIONAL AND WITHOUT SUBSTANTIVE CONTENT. THE GOJ IS UNSURE HOW TO HANDLE SUBSTANCE; DEVELOPMENTS ON CHARTER REVIEW HAVE PROGRESSED BEYOND JAPAN'S EXPECTATIONS AND ARE A SOURCE OF CONCERN TO IT. TOKYO HOPES TO CONFINE THE COMMITTEE'S DISCUSSIONS TO A MINIMUM NUMBER OF LISTED PRIORITY SUBJECTS. FINAL DECISIONS ON CHARTER REVIEW WOULD, UNDER THE CHARTER, BE SUBJECT TO REVIEW BY THE FIVE PERMANENT SECURITY COUNCIL MEMBERS. KOBAYASHI ASKED IF THE USG WOULD PARTICIPATE IN THE COMMITTEE.

8. BLAKE SAID WE WOULD PROBABLY PARTICIPATE IF ASKED TO DO SO. WE ARE LEERY, HOWEVER, OF HAVING THE COMMITTEE GET TOO SPECIFIC ON LISTS OF PRIORITY SUBJECTS AT AN EARLY DATE, SINCE THIS COULD CAUSE THE COMMITTEE TO GET LOCKED INTO WHAT MIGHT BE AN UNHELPFUL LIST. BLAKE REAFFIRMED USG SUPPORT FOR A PERMANENT SECURITY COUNCIL SEAT FOR CONFIDENTIAL

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JAPAN, AND EXPRESSED HOPE THAT MORE ATTENTION WOULD BE GIVEN TO NON-CHARTER REVIEW SUBJECTS, SUCH AS UN OPERATING PROCEDURES.

9. KOBAYASHI SAID JAPAN HAD NOT RPT NOT SET ITS POLICY ON THE PERMANENT SECURITY COUNCIL SEAT. SINCE FIRST EXPRESSING ITS WISHES ON THE SUBJECT IN 1970, GOJ'S THINKING HAD EVOLVED ALONG "WHAT OTHERS WOULD CONSIDER MORE REASONABLE LINES." HE OFFERED PERSONAL VIEW THAT TOKYO WOULD NOT RPT NOT PUSH SECURITY COUNCIL SEAT IDEA, AND THAT JAPAN'S ROLE IN AD HOC COMMITTEE WOULD BE ONE OF "CALMING OTHER MEMBERS DOWN." INGERSOLL

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